FIRST REGULAR SESSION FIRST SPECIAL SESSION, OCT., 1993

ACT NO:2-17

## AN ACT

To implement Section 1, Article IV of the State Constitution by providing for the protection and enhancement of environmental quality of the air, land, and water of Chuuk State; to provide for the establishment of the state of the constitution by for the establishment of Chuuk State Environmental Protection Agency; to provide for cooperation between the Agency and other entities in protecting the environment, and for other purposes.

## BE IT ENACTED BY THE CHUUK STATE LEGISLATURE:

- 1 Short Title. This Act may be cited as the Section 1.
- 2 Chuuk State Environmental Protection Act.
- 3 Section 2. Public Policy. The Chuuk State Government,
- 4 recognizing the impact of man's activity on the
- 5 inter-relations of all components of t:he
- 6 environment, particularly the profound influence of
- 7 population growth and distribution, cultural change,
- 8 resource exploitation, and technological advances,
- recognizing further the critical importance of restoring and
- 10 maintaining environmental quality to the overall welfare and
- 11 development of man, declares that it is the continuing
- 12 policy of the State of Chuuk, in cooperation with the FSM
- 13 National Government, municipal governments, and other
- 14 concerned public and private organizations, to use all
- 15 practical means and measures, including financial and
- 16 technical assistance, to foster and promote the general
- 17 welfare, to create and maintain conditions under which man
- 18 and nature can exist in productive harmony, and fulfill the
- 19 social, economic, and other requirements of present and
- 20 future generations of Chuuk State.

1	Section 3. <u>Definitions</u> . The following words, for the
2	purposes of this act, shall have the following meanings:
3	1) "Agency" shall mean the Chuuk State
4	Environmental Protection Agency.
5	2) "Chairman" means chairman of the Board of
6	Directors of the Agency.
7	3) "Person" means a natural person, Chuuk State,
8	the Federated States of Micronesia, municipality, a
9	political subdivision, a public or private institution,
10	corporation, partnership, joint venture, association,
11	firm or company, lessee or other occupant of property,
12	acting singly or as a group organized or existing under
13	the laws of Chuuk State or any state, or Country.
14	4) "Public Water System" means a system for the
15	provision to the public of piped water for human
16	consumption, if such system has at least 15 service
17	connections or regularly serves at least 50 individuals
18	and such term includes:
19	(a) Any collection, treatment, storage, and
20	distribution facilities under control of the
21	operator of such system and used primarily in
22	connection with such system; and
23	(b) Any collection or pretreatment storage
24	facilities not under such control which are used
25	primarily in connection with such system.
26	5) "Pollutant" means one or more matters or forms
27	of energy which, when present in the air, land and

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water are or may be harmful or injurious to the health,

1	welfare or safety of humans, animals, plants, or
2	property, or which unreasonably interferes with the
3	enjoyment by the people of life or property.
4	6) "Primary Drinking Water Regulations" means a
5	regulation which:
6	(a) Applies to Public Water System;
7	(b) Specifies contaminant levels which in
8	the judgment of the Agency, may have an adverse
9	effect on the health of persons; and
10	(C) Specifies for each of such contaminant
11	level, either:
12	(i) A maximum contaminant level, if, in
13	the judgment of the Agency, it is
14	economically and technologically feasible to
15	ascertain the level of such contaminant in
16	water system; or
17	(ii) If, in the judgment of the Agency,
18	it is not economically possible to ascertain
19	the level of such contaminant, each treatment
20	known to the Agency which leads to a
21	reduction in the level of such contaminant;
22	and
23	(d) Contains criteria and procedures to
24	assure a supply of drinking water which complies
25	with established maximum contaminant level,
26	including quality control and testing procedures
27	to insure compliance with such levels and to
28	insure proper operation and maintenance of the
29	system, and requirements as to:

1	(i) The minimum quality of water which
2	may be taken into the system; and
3	(ii) Siting for new facilities for
4	public water systems.
5	7) "Secondary Drinking Water Regulation" means a
6	regulation which applies to public water system and
7	which specifies the maximum contaminant levels which in
8	the judgement of the Agency are requisite to protect
9	the public welfare. Such regulations may apply to any
10	contaminant in drinking water:
11	(a) Which may adversely affect the odor or
12	appearance of such water and consequertly may
13	cause substantial number of persons served by the
14	public water system providing such water to
15	discontinue its use; or
16	(b) Which may otherwise adversely affect the
17	public welfare. Such regulations may vary
18	according to geographic an other circumstances.
19	(8) "State Plan" means an individual plan for:
20	(a) The certification of applicators of
21	pesticides; and
22	(b) Issuance of pesticide registration to
23	meet special local needs.
24	Section 4. Chuuk State Environmental Protection Agency
25	Created; Membership; Vacancies; Chairman; Records;
26	Qualifications.
27	1) Establishment of Agency/Board memberships.
28	There is hereby established an independent agency to be

known as the Chuuk State Environmental Protection

Agency to be composed of five members one from each of
the five senatorial regions of the State of Chuuk. All
five members shall be appointed by the Governor with
the advice and consent of the Senate. The Governor in
his appointment shall select persons who are citizens
of the Federated States of Micronesia and residents of
Chuuk, to carry out the policies and purposes of this
Act. Members shall serve for four years. The first
appointments under this Section shall be made as
follows:

- (a) One member for a period of 4 years;
- (b) Two members for a period of 3 years; and
- (c) Two members for a period of 2 years.

Vacancies shall be filled in the same manner as the original appointment was made, for the unexpired terms only. Any member of the Board of Directors may be removed by the majority of all members of the Board for inefficiency, neglect of duty, or misconduct in office.

- 2) Officers. The Board of Directors shall elect from among its members a Chairman and a Vice-Chairman. The oldest member shall serve as Acting Chairman until such time the Board shall elect a Chairman.
- 3) <u>Compensation</u>. Any member of the Board of Directors who is an employee of the State Government shall be granted administrative leave with pay while

engaged in the performance of the duties of the Agency.
Non-State Government members of the Board of Directors
shall receive compensation of not more than \$25.00 per
day when engaged in the performance of the duties of
the Board. Any member of the Board who is an
employee of the State whose daily base salary or wages
is less than \$25.00, shall be entitled to the
difference of his daily base salary or wages and the
maximum daily board allowance of \$25.00. Members shall
also be entitled to receive reasonable travel costs and
per diem at standard Chuuk State rates when engaged in
the performance of the duties of the Board.

- 4) Meeting. The Board shall meet once during the first part of the calendar year and once during the latter part of the calendar year. Special meetings may be held at any time and at such places as determined by the Board, or upon the call of the chairman or upon written request of any three members. All meetings shall be opened to the public, and public notice of time and place of such meetings shall be posted in public places and shall be announced on the radio to the general public throughout Chuuk State.
  - (a) Three members of the Board shall constitute a quorum for transaction of business.
    - (b) The Agency may seek independent counsel.
  - (c) The Agency shall submit to the Governor and the State Legislature, not later than January 30 of each year a report on its activities for the

l preceding calendar year.

- (5) <u>Records</u>. The Agency shall provide for the keeping of all of its records and actions. These records shall be open to the public for inspection.
- executive director who shall be administrator of the functions of the Agency and shall have such duties and responsibilities as may be delegated to him by the Board. The executive director shall not be a member of the Board of Directors and shall not have the right to vote. The executive director shall be assisted in the performance of his duties by supporting staff as the Agency deems necessary to implement the functions of the Agency. Employees thereof shall be governed under the Public Services System, or may join a merit System created by the Board therefor.
- 7) <u>Technical Assistance</u>. The Board may request for the Agency with the necessary technical assistance from the departments, offices, and agencies of the State Government.

## Section 5. Powers and Duties of the Agency.

- 1) The Agency shall have the powers and duties to control and prohibit pollution of air, land, and water in accordance with this Act and with regulations adopted and promulgated pursuant to this Act, and for this purpose, is further empowered to:
- a) Adopt, approve, amend, revise,
  promulgate, and repeal regulations or effect the
  purpose of this Act and enforce such regulations
  which shall have the force and effect of law;

l	b) Accept appropriations, loans and grants
2	from the Chuuk State Legislature, FSM Congress,
3	the FSM National Government, or any Agency thereof
4	and other sources, public or private, which loans,
5	grants and appropriations shall not be expended
6	for other than the purpose of this Act except as
7	limited by the nature of the loan, grant or
8	appropriation;
9	c) Adopt and provide for the continuing
10	administration of a State-wide program for the
11	prevention, control, and abetment of pollution
12	of the air, land and water of Chuuk State, and
13	from time to time review and modify such programs
14	as necessary;
15	d) Establish criterias for classifying air,
16	land and water in accordance with their present
17	and future uses;
18	e) Adopt and implement plans for the
19	certification of importers and applicators of
20	restricted pesticides, for the issuance of
21	experimental use permits for pesticides and a plan
22	to meet special local needs, and such other
23	measures as may be necessary to carry out the
24	purpose of this Act;
25	f) Establish and provide for the continuing
26	administration of a permit system whereby a permit

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shall be required before the discharge by any

person of any pollutant in the air, lands and

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1 water or for the conduct by any person of any 2 activity, including but not limited to, the 3 operation, construction, expansion, alteration of any facilities; modification, suspension, revocation, and termination of such permit and/or 6 the posting of an appropriate bond; g) Collect information and establish record 8 keeping, monitoring, and reporting requirements as 9 necessary and appropriate to carry out the purpose 10 of this Act; and 11 h) Prepare a budget of the Agency and submit 12 it to the Governor for inclusion in the State 13 Budget to be submitted to the Legislature. 14 2) The Agency is authorized to enter into 15 cooperative arrangements with the National Government, 16 municipalities, and other agencies for the protection 17 of the Chuuk State Environment. 18 3) The Agency, in order to effectively implement 19 the provisions of this Act, shall have the power to 20 issue subpoena deuces tecum and subpoena ad 21 testificandum and shall have quasi-judicial powers of 22 contempt, issuance of orders, and enforcement of the 23 provisions of this Act. 24 Section 6. Environment Impact Statement. 25 shall submit an environment impact statement to the Agency,

in accordance with regulations established by the Agency,

prior to taking any major action which may substantially

affect the quality of the environment.

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Section 7. Right of Entry. Whenever it is necessary for the purpose of this Act, the Agency, or any member, agent, or employee thereof when duly authorized by the Agency or by Court Order, may within reasonable times, enter any establishment or upon any property to make inspection or to do other acts as directed by the Agency or the Court.

Section 8. <u>Violation Subject to Enforcement</u>. Any person who violates any provision of this Act, or of any permit, regulation, standard, or order issued or promulgated hereunder, shall be subject to enforcement action by the Agency. Such enforcement action may include, but is not limited to:

- 1) The imposition of a civil penalty up to \$100,000.00 for each day of the violation. Penalty collected hereunder shall be paid to the Treasury of Chuuk State for credit to the Chuuk Environmental Protection Agency. The Agency shall provide by regulation minimum due process requirements to apply before it exercises the powers pursuant to this subsection;
- 2) A civil action may be commenced in the Trial Division of the Chuuk State Supreme Court to enjoin the violation;
- 3) A civil action for damages may be commenced in the Trial Division of the Chuuk State Supreme Court. Such action may be in addition to any civil penalties imposed hereunder. In determining such damages, the Court shall take into consideration all relevant circumstances, including, but not limited to,

the extent of harm caused by the violation, the nature and persistence of the violation, the length of time during which such violation occurred, and corrective action, if any taken by the violator. Damages collected hereunder shall be paid to the Treasury of Chuuk State and credited to the accounts of the Agency. The Agency shall apportion any monetary damages collected pursuant to this section among any private landowners or property owners actually affected by the violation, in accordance with its regulations;

- 4) A person who intentionally, knowingly, or recklessly violates any provision of this Act shall be guilty of an offense, and upon conviction, may be imprisoned for a period of up to ten years, or fined up to \$500,000 or both. A criminal conviction may be in addition to any civil penalty herein provided; and
- 5) A person who is affected by any violation of this Act retains the right to seek civil remedies in the appropriate court irrespective of whether any claim or suit has been instituted pursuant to the other provisions of this section.

Section 9. <u>Transition</u>. All employees in the present Environmental Protection Agency of the Department of Health Services, who are responsible for environmental matters shall be transferred to and become employees of the Agency upon the effective date of this Act, and shall retain their salary levels until a specific law determines otherwise. The number of employees of the Agency shall be the maximum number of employees of the Agency as of the effective date of this Act, and no hiring of employees is

1	permitted until specifically provided for by law.
2	Section 10. Appropriation. The sum of \$10,000.00 is
3	hereby appropriated from the General Fund of the State for
4	the fiscal year ending September 30, 1994 as initial
5	operating cost of the Agency. This appropriation shall be
6	allotted to and administered by the Board, which shall be
7	responsible to the Legislature in ensuring that this fund is
8	used only for the purposes specified herein and in
9	accordance with the Financial Management Act. The Board
L 0	shall submit to the Legislature no later than six months
11	after the Agency begins to operate, a report detailing the
12	use and status of this fund as of the reporting date;
L3	PROVIDED, however, that a supplemental report shall be
l 4	submitted to the Legislature within thirty days after the
15	end of the fiscal year. Funds not obligated by September
16	30, 1994 shall revert back to the General Fund of the State.
17	Section 11. Effective Date. This Act shall take
18	effect upon approval by the Governor, or upon its becoming
19	law without such approval.
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21	Signed by: Kanada Kanada Saga Spankar
22	Kisande K. Sos, Speaker House of Representatives
23	Chuuk State Legislature Attested:
24	Date: 12/08/93
25	Herter Sorim, Chief Clerk House of Representatives
26	Chuuk State Legislature

1	Signed by:
2	Roger S. Mori, President Senate, Chauk State Legislature
3	Attested:
4	Date: 12/08/93
5	Datasi Albert, Chief Clerk Senate, Chuuk State Legislature
6	
7	Approved by: Sasao H. Gouland, Governor
8	Chuuk State Government
9	Date: 1/4/94
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HIST	OBV. H B NO 2-50.4D1.CD2

HISTORY: H.B.NO.2-58; HD1; SD3 H.C.R.No: 1-11 S.S.C.R.No: 2-1-02